



2026 Departmental Regulatory Agenda

Colorado Department of State

November 1, 2025

To: The Staff of Legislative Council

Re: Colorado Department of State – 2026 Departmental Regulatory Agenda

The Colorado Department of State submits the following 2026 Departmental Regulatory Agenda for the Department of State to the General Assembly in accordance with state laws concerning legislative oversight of principal departments.¹

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¹ Section 2-7-203(4), C.R.S.

Department Regulatory Agenda

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-1: Elections	The Department of State may commence rulemaking to consider amendments to the Election Rules necessary to: • Improve the administration and enforcement of and to answer questions arising under Colorado elections law;¹ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; • Respond to comments from the Office of Legislative Legal Services; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.	Sections 1-1-107(2)(a), 1-7-118(5), 1-7-515(4)(b)(I), C.R.S. Depending on the subject matter of any unanticipated rulemaking, additional statutory and constitutional authority may apply.	The Department of State commenced rulemaking on August 15, 2025. For more information and to monitor this rulemaking, see the associated the associated Elections rulemaking webpage. The Department of State commenced rulemaking on October 31, 2025. For more information and to monitor this rulemaking, see the associated Elections rulemaking webpage. The Department will commence any additional rulemaking as necessary in a timely manner and in accordance with the State Administrative Procedure Act.	<u>Positively affect:</u> • Candidates for office in Colorado • Colorado County Clerks and Records • Current and potential Colorado residents • Municipal governments in Colorado • Political parties in Colorado • Voting system providers in Colorado

¹ Article VII of the Colorado Constitution; Title 1, C.R.S.; and the Help America Vote Act of 2002 (“HAVA”), P.L. No. 107-252.

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8 CCR 1505-2: Bingo and Raffles Games	The Department of State does not anticipate rulemaking regarding the Rules Concerning Bingo and Raffles Games; however, the Department may commence rulemaking as necessary to: • Improve the administration and enforcement of Colorado bingo and raffles law;² • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.			

² Article XVIII, Section 2 of the Colorado Constitution and Article 21, Part 6 of Title 24, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-3: Rules Governing General Policies and Administration	The Department of State does not anticipate rulemaking regarding the Rules Governing General Policies and Administration; however, the Department may commence rulemaking as necessary to: • Improve the administration and enforcement of and to answer questions arising under Colorado State Administrative Procedure Act³ and State Emblems and Symbols laws;⁴ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.			

³ Article 4 of Title 24, C.R.S.

⁴ Article 80, Part 9 of Title 24, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-6: Rules Concerning Campaign and Political Finance	The Department of State may propose amendments to the Rules Concerning Campaign and Political Finance as necessary to: • Improve the administration and enforcement of and to answer questions arising under Colorado campaign finance law;⁵ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.	Section 1-45-111.5(1), C.R.S. Depending on the subject matter of any unanticipated rulemaking, additional statutory and constitutional authority may apply.	TBD; the Department of State will commence any additional rulemaking as necessary in a timely manner and in accordance with the State Administrative Procedure Act.	<u>Positively affect:</u> • Candidates for office and officeholders in Colorado • Candidate committees • Independent expenditure committees • Issue committees • Municipal governments • Political committees • Political organizations • Political parties • State and political subdivisions • Small-scale issue committees <u>Negatively affect:</u> • Persons or entities engaging in electoral advocacy, issue advocacy, or political speech or spending

⁵ Article XXVIII of the Colorado Constitution and Article 45 of Title 1, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-7: UCC Filing Office Rules	The Department of State does not anticipate rulemaking regarding the UCC Filing Office Rules; however, the Department may commence rulemaking as necessary to: • Improve the administration and enforcement of Colorado’s Uniform Commercial Code;⁶ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.			

⁶ Article 9 of Title 4, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-8: Rules Concerning Lobbyist Regulation	The Department of State may propose amendments to the Rules Concerning Lobbyist Regulation necessary to: • Improve the administration and enforcement of and to answer questions arising under Colorado laws regarding lobbyist regulation, including the adjusting of lobbyist registration fees;⁷ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.	Section 24-6-305(2)(b), C.R.S. Depending on the subject matter of any unanticipated rulemaking, additional statutory and constitutional authority may apply.	TBD; the Department of State will commence any additional rulemaking as necessary in a timely manner and in accordance with the State Administrative Procedure Act.	<u>Positively affect:</u> • Colorado legislators and other elected officials • Colorado state agencies with rulemaking authority • Current and potential Colorado residents • Registered lobbyists and lobbying firms • Volunteer lobbyists

⁷ Part 3, Article 6 of Title 24, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-9: Rules for the Administration of the Colorado Charitable Solicitations Act	The Department of State does not anticipate rulemaking regarding the Rules for the Administration of the Colorado Charitable Solicitations Act; however, the Department may commence rulemaking as necessary to: • Improve the administration and enforcement of and to answer questions arising under the Colorado Charitable Solicitations Act;⁸ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.			

⁸ Article 16 of Title 6, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-11: Notary Program Rules	The Department of State does not anticipate rulemaking regarding the Notary Program Rules; however, the Department may commence rulemaking as necessary to: • Improve the administration and enforcement of the Colorado Revised Uniform Law on Notarial Acts (RULONA);⁹ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.			

⁹ Article 21, Part 5 of Title 24, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-12: Public Records Pursuant to the Colorado Open Records Act (CORA)	The Department does not anticipate rulemaking regarding the Rules Concerning Public Records Pursuant to the Colorado Open Records Act (CORA); however, the Department may commence rulemaking as necessary to: • Improve the administration and enforcement of the Colorado Open Records Act;¹⁰ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.			

¹⁰ Article 72 of Title 24, C.R.S.

Rule number & title	New or revised rules that the department expects to propose in the next calendar year and the purpose of the rules	Statutory or other basis for adopting those rules	Contemplated schedule for adopting the rules	Persons or parties that may be positively or negatively affected by the rules
8 CCR 1505-14: Rules Concerning Conflict of Interest Disclosures	The Department does not anticipate rulemaking regarding the Rules Concerning Conflict of Interest Disclosures; however, the Department may commence rulemaking as necessary to: • Improve the administration and enforcement Colorado standards of conduct law;¹¹ • Implement amendments to Colorado laws adopted during the Second Regular Session of the 75th General Assembly; and • Issue, amend, or repeal a rule in accordance with a petition for rulemaking submitted under section 24-4-103(7), C.R.S.			

¹¹ Article 18 of Title 24, C.R.S.

Summary of Rules Adopted after November 1, 2024:

Rule number & title	CCR tracking number	Type	Adopted	Effective	Summary
8 CCR 1505-3: General Policies & Administration Rules	2024-00617	Permanent	2/07/2025	3/30/2025	The Department adopted permanent rule revisions to Rule 3.6.1, as requested by the Office of Legislative Legal Services. The Department considered additional rule amendments as a result of the public comment and hearing process.

Publication and Availability to the Public

By November 1, 2025, the Department of State will post this document on the Department’s website on [the SMART Act](#) and [the Departmental Regulatory Agendas](#) webpages. Additionally, the Department of State filed this agenda for publication in the November 10, 2025 Colorado Register.